

Leicester
City Council

WARDS AFFECTED
All Wards

FORWARD TIMETABLE OF CONSULTATION AND MEETINGS:

**Social Services and Personal Health Scrutiny Committee
Cabinet**

**16 January 2002
28 January 2002**

Updated Joint Investment Plan for Adults with Learning Disabilities

Report of the Director of Social Services

1. Purpose of Report

- 1.1 This report introduces a draft version of the Local Authority led Joint Investment Plan Update (JIP) for Adults with Learning Disability, which Central Government requires to be completed by 31 January 2002.

2. Summary

- 2.1 The first Joint Investment Plan for Adults with Learning Disability in Leicester was agreed by Leicester City Council and Leicestershire Health Authority, and was sent to the Government in March 2001. This plan sets out the joint approach for Leicester City to the commissioning of services for adult citizens and patients with a learning disability for the next three years.
- 2.2 The purpose of the JIP is to promote the provision of local integrated services to support people with learning disabilities to achieve and sustain maximum independence within their local communities.
- 2.3 The Government White Paper *valuing people* requires the Council to set up Learning Disability Partnership Boards, with representation from a range of different agencies, as well as people with learning disability and carers. Partnership Boards are responsible for overseeing the implementation of the adult aspects of *Valuing People*. The first full meeting of Leicester's Partnership Board was held on 18 December 2001
- 2.4 *Valuing People* requires Partnership Boards to prepare, by 31 January 2002 an update of their first learning disability Joint Investment Plan, to include local action plans for the implementation of the White Paper, and bids for the use of the newly established Learning Disability Development Fund.
- 2.5 The updated JIP includes bids for money that the Government is making available through the new Learning Disability Development Fund. The fund has separate revenue

and capital elements, and bids are to be submitted for development in priority areas set out in Valuing People.

- 2.6 The modernisation of day services has been identified as the priority for the use of the revenue fund in Leicester, subject to confirmation by the Learning disability Partnership Board.
- 2.7 The JIP also includes a joint capital bid for £600,000. The partners include Leicester City Council, Leicestershire County Council, Leicestershire Health Authority, Rutland County Council, Melton, Rutland and Harborough PCT and Leicestershire and Rutland Healthcare NHS Trust. This joint bid will also be included in the JIPs prepared by the other two Local Authorities mentioned above. The capital bid will be a contribution towards the capital cost of Gorse Hill Hospital re-provision for 60 people with high levels of challenging behavior and dependency. In addition to capital investment achieved through other funding streams (e.g. Housing Associations) and this development fund bid, it is anticipated that there will be significant additional direct NHS capital to support the re-provision.

3. Recommendations

Scrutiny Committee

- 3.1 Members are recommended to note the Updated Learning Disability Joint Investment Plan and consider whether they wish to make any representations to Cabinet.

Cabinet

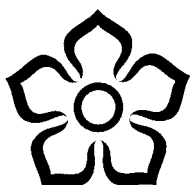
- 3.2 Members are recommended to endorse the updated Joint Investment Plan subject to the views of the Learning Disability Partnership Board and to delegate authority to confirm the Plan to the Director of Social Services in consultation with the Cabinet Lead for Social Services and Personal Health who also chairs the Partnership Board.

4. Headline Financial and legal Implications

- 4.1 The Updated JIP includes bids for the revenue and capital elements of the new Learning Disability Development Fund. Any funds allocated to Leicester will have to be deployed as part of a pooled fund with partner agencies under the Health Act 1999 flexibilities.
- 4.2 There are no legal implications arising from this report

5. Report Author/Officer to contact:

Malcolm Potter Planning and Service Development Officer, Learning Disability Social Services Department 252 4762



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Updated Joint Investment Plan for Adults with Learning Disabilities

SUPPORTING INFORMATION

1. Report

- 1.1 *Valuing People* requires Learning Disability Partnership Boards to prepare, by 31 January 2002 an update of their first Learning Disability Joint Investment Plan; to include local action plans for the implementation of the White Paper.
- 1.2 Information is required in respect of
 - a) Local needs and resource analysis
 - b) Action already taken in the current year to achieve objectives 2-11 set out in Annex of "Valuing People"
 - c) Outstanding priorities in relation to the objectives.
 - d) Actions planned to achieve the objectives in 2002/2003, intended outcomes, and resource implications.
 - e) Action planned to achieve the objectives in 2003/2004.
- 1.3 The updated JIP should also illustrate how local services will
 - Reflect local cultural diversity in a competent manner
 - Ensure the needs and wishes of people with learning disabilities are included in the full range of other, mainstream and specific policy and service initiatives.
 - Ensure a partnership approach to addressing the identified issues.
- 1.4 The Government has set out a new range of performance indicators for use as part of the further development of the JIP. Some of the information required has only recently

started to be collected, and full year figures are not available. Further work is being carried out to establish more accurate figures for inclusion in future updates of the JIP.

- 1.5 The JIP should describe how the various stakeholders have been involved in the local planning process. This includes people with learning disabilities and their carers. *Valuing People* states that it is essential the JIP is agreed by all agencies represented on the Learning Disability Partnership Board.
- 1.6 The first full meeting of the Learning Disability Partnership Board was held on 18 December 2001. A meeting of the Partnership Board is being held on 29th January 2002, at which formal endorsement of the JIP will be sought. All partners are currently being consulted on the draft updated plan.

The Learning Disability Development Fund

- 1.7 The White Paper announced the creation of two new funds:
 - i) The Learning Disability Development Fund worth up to £50 million per year (£20m capital and £30m revenue)
 - ii) The Implementation Support Fund worth £2.3 million per year for three years from 2001.
- 1.8 The Learning Disability Development Fund (LDDF) will be introduced in April 2002 to support priorities for service change as set out in *Valuing People*. Plans for using the revenue funding and bids for the capital funding need to be submitted in the updated Learning Disabilities Joint Investment Plan. Applications to this fund can only be made by a Learning Disability Partnership Board.
- 1.9 The capital element of the LDDF, and the bulk of the revenue element can only be used where it is deployed under the Health Act 1999 flexibilities as a part of a pooled fund for learning disabilities. The Social and Health Care Regions (DOH) will scrutinize the partnership arrangements via existing governance arrangements and the development of a National Implementation Team to support local change.
- 1.10 The National Development Fund is the 'pump priming' mechanism to modernise Learning Disabilities services. It is made up of monies 'clawed back' from patients who have long stay hospital revenues against them and who subsequently die. The recycling of limited existing monies in the system to modernise traditional service provision poses a considerable challenge to all Local Authorities and in particular a demanding and serious challenge for those areas that, like Leicester, have very traditional models of service design.
- 1.11 The Learning Disabilities Development Fund (LDDF) was originally estimated by the Government to be worth £50 million. Latest projections suggest that the real figure will be substantially less. On 20 December the Government announced that the revenue element will be £20.5m. Leicestershire Health has been allocated £303,000, to be distributed between the Local Authorities in Leicester, Leicestershire and Rutland. On this basis it is likely that Leicester will receive between £100,000 - £150,000.

- 1.12 Revenue from the LDDF will be made available for the following priorities:
- Modernising day centres
 - Completing the re-provision of long-stay hospitals to enable people to move to more appropriate accommodation by April 2004
 - Developing supported living approaches for people with learning disabilities living with older carers.
 - Promoting the further development of advocacy
 - Supporting the wider introduction of person centred planning.
 - Enhancing leadership in learning disability services.
- 1.13 A multi –agency working party met on 11th October 2001 to consider local use of the Development Fund. This comprised of Paul Livock (Assistant Director – Special Needs Education), Clare Cunningham Hill (Acting Director – Leicestershire and Rutland Health NHS Trust), Malcolm Potter (Service Development and Planning, Social Services) and Shaun O’Leary (Head of Service, Social Services). The working party reviewed areas of local need and gaps in service, and proposed a range of service responses.
- 1.14 The Group acknowledged that the limited monies within the LDDF and ISF should be targeted at the immediate pressure points of the Learning Disabilities services in Leicester. It was proposed that the first priority should be the modernisation of day services, and a bid for this funding in this area has been included in the draft updated JIP.
- 1.15 Capital from the LDDF is available in 2002/2003 for the following priorities: -
- Enabling local providers to develop specialist services for people with severe challenging behavior.
 - Developing integrated health and social services facilities for children and young people with severe disabilities and complex needs.
 - Developing supported living approaches for people with learning disabilities living with older carers.
- 1.16 The Government’s requires that bids for capital include information about both capital and revenue costs of proposed schemes, how the bid will best make use of capital (e.g. through matched funding) and how revenue implications will be met. A timetable is also required, to demonstrate that the money will be fully spent in the year it is allocated.
- 1.17 A number of possible bids for use of the capital element of the LDDF are being considered, and consultation is taking place with members of the Partnership Board to agree priorities.

2 Summary

- 2.1 Following the publication of the White Paper “Valuing People: A New strategy for Learning Disability for the 21st Century”, Leicester City Council is required to lead the process of developing an updated Joint Investment Plan for Adults with Learning Disabilities, to be submitted to the Department of Health by 31 January 2002. The plan focuses on the action required to enable local agencies to meet the objectives in Valuing People, and includes bids for the use of the new Learning Disabilities

Development Fund. The plan, must be agreed by the Learning Disability Partnership Board.

FINANCIAL, LEGAL AND OTHER IMPLICATIONS

1. Financial Implications

The Updated Learning Disability Joint Investment Plan requires the Council to identify the resources that are currently allocated to Learning Disability services, and to indicate how these resources will be applied in 2002/2003 to support the objectives of Valuing People.

The Updated JIP also includes bids for the revenue and capital elements of the new Learning Disability Development Fund. Any funds allocated to Leicester will have to be deployed as part of a pooled fund with partner agencies under the Health Act 1999 flexibilities.

2. Legal Implications

There are no legal implications arising from this report

3. Other Implications

OTHER IMPLICATIONS	YES/NO	Paragraph Within Supporting information	References
Equal Opportunities	YES	1.3, 1.12,1.15	
Policy	YES	1.1, 1.2, 1.3, 1.8, 1.9, 1.10, 1.13, 1.14, 1.16,2.1	
Sustainable and Environmental	NO		
Crime and Disorder	NO		
Human Rights Act	YES	1.2,1.3,1.12,1.15, 2.1	
Elderly/People on Low Income	YES	1.1, 1.2, 1.3, 1.12, 1.15, 2.1	

4. Background Papers – Local Government Act 1972

Valuing People: A New Strategy for Learning Disability for the 21st century
Leicester City Council and Leicestershire Health Authority Joint Investment Plan for Adults with Learning Disability, April 2001 –2004.

5. Consultations

Members of the Learning Disability Partnership Board.

6. Report Author

Malcolm Potter
Planning and Service Development Officer, Learning Disability
Social Services Department
2524762